

CANADIAN AVIATION REGULATION ADVISORY COUNCIL (CARAC)

WELCOME TO THE 16th CARAC PLENARY

December 13, 2016

RDIMS # 12507562





Opening Remarks

Aaron McCrorie

Director General, Aviation Safety Regulatory Framework Civil Aviation

Denis Guindon

Director General, Aviation Safety Oversight and Transformation Civil Aviation



Introduction, Rules of Engagement and Review of the Agenda

Marie-Anne Dromaguet

Chief, Regulatory Affairs



Agenda

TIME	ITEM	DESCRIPTION	PRESENTER
09:30		Registration & Networking	
10:00	1	Opening Remarks	Aaron McCrorie Director General – Civil Aviation Aviation Safety Regulatory Framework Denis Guindon Director General – Civil Aviation, Aviation Safety Oversight and Transformation
10:15	2	Introductions, Rules of Engagement and Review of Agenda	Marie-Anne Dromaguet Chief, Regulatory Affairs Civil Aviation
10:40	3	Approval of the October 25, 2013 CARAC Plenary Decision Record http://www.apps.tc.gc.ca/Saf-SecA-Sur/2/npa-apm/actr.aspx?id=5&aType=2⟨=eng	Marie-Anne Dromaguet Chief, Regulatory Affairs Civil Aviation
10:50	4	Presentation on Transport Canada Civil Aviation's Transformation Project	Denis Guindon Director General – Civil Aviation, Aviation Safety Oversight and Transformation
12:00		Lunch Break	
13:00	5	CARAC Overview Tabling of CARAC Management Charter and Manual of Procedures http://www.apps.dc.gc.car.Saf-Sec-Sur/2 npa- apm/actraspy/id=28⁡/Sec-Sur/2 npa-	Michel Béland Director, Policy and Regulatory Services, Civil Aviation
13:45	6	Prioritization of Aviation Safety Risks by Transport Canada 1. Approach and Landing incidents 2. Integration of UAVs 3. Loss of Control In-Flight (LOC) incidents 4. Human Performance Factors	Michel Béland Director, Policy and Regulatory Services, Civil Aviation
14:30		Break	
14:50	7	Update on Regulatory Priorities	Robert Sincennes Director, Standards, Civil Aviation
15:20	8	Open-forum	All
16:15	9	Closing Remarks	Aaron McCrorie Director General – Civil Aviation, Aviation Safety Regulatory Framework Denis Guindon Director General – Civil Aviation, Aviation Safety Oversight and Transformation
16:30		Meeting Adjourned	



Approval of the October 25, 2013 CARAC Plenary Decision Record

Marie-Anne Dromaguet

Chief, Regulatory Affairs



CARAC Overview

Michel Béland

Director, Policy and Regulatory Services



CARAC Management Charter & Manual of Procedures

- New CARAC Management Charter
 - Establishes CARAC governance structure and confirms Transport Canada commitment to engage civil aviation stakeholders in rulemaking activities
- New CARAC Manual of Procedures
 - Complements the Management Charter with set guidelines and procedures



CARAC Activities Since Last Plenary

- CARs Part III Aerodromes, Airports and Heliports
 - TP 312 Aerodromes Standards and Recommended Practices
 - Aerodrome Work Consultations
 - Runway End Safety Area (RESA)
- CARs Part V Airworthiness
 - CAR 521
- CARs Part VI General Operating and Flight Rules
 - ELT Maintenance intervals
 - ELT Frequency
 - Obstruction Marking and Lighting



CARAC Activities Since Last Plenary, cont'd

- CARs Part VII Commercial Air Services
 - Crew Resource Management (CRM)
 - Master Minimum Equipment List (MEL)
 - Flight Attendants and Emergency Evacuation
 - Seaplanes Operations
 - Flight Crew Fatigue Management
- CARs NEW PART Unmanned Air Vehicles
- VARIOUS PARTS Miscellaneous amendments



Presentation on Transport Canada Civil Aviation's Transformation Project

Denis Guindon

Director General, Aviation Safety Oversight and Transformation Civil Aviation



Initiating Transformation

Transport Canada Civil Aviation Transformation (TCCAT)
 Project established in April 2015

Drivers

- Large/diverse air transportation system:
 - 15 million km² airspace
 - Over 35,000 Canadian registered aircraft
 - Over 68,000 licensed pilots / 15,839 aircraft maintenance engineers
 - 567 certified aerodromes (306 airports, 261 heliports) / 1,820 noncertified aerodromes



Initiating Transformation, cont'd

Drivers

- Significant growth and technological advance in industry :
 - 45% growth in emplaned/deplaned passengers (2005-2014)
 - 29% growth in Canada's aerospace manufacturing (2004-2014)
 - Canada now third in the World for civil aircraft production and expected to grow between 2014-2021 by 22% - twice the global rate)
 - Major technological advances in aircraft/engine design, fuel efficiency, aerodynamics composite materials, avionics. By 2036 – 90% of the World's aircraft fleet will be new generation technology
- Major restructuring over the past 10 years:
 - Complete national organization review (2005-2013) some units in Regions only staffed in 2015
 - Design + implementation of SMS since 2005 for 705 operators, Aerodromes and Air Navigation Service providers - significant delivery challenges
 - Changed to system-based surveillance in 2008 for all operators



Initiating Transformation, cont'd

Drivers

- Must enhance agility and ability to modernize/react to emerging and rapidly changing design and operating practices in increasingly globalized supply chains
- Size, complexity and the matrix management structure (Regions/Headquarters) of Transport Canada Civil Aviation (TCCA) makes it challenging for executive leadership and management of oversight and service delivery by 1263 (November 2016) employees between HQ, Regions and all TCC offices across Canada
- Need to ensure efficient, consistent and standardized delivery of Program
- Need to maintain and enhance credibility with external organizations – TSB, OAG, ICAO, FAA, etc.



Initiating Transformation, cont'd

Goals:

- Ensure sufficient executive leadership to provide coherent strategic direction and pace of modernization
- Provide focal point for industry and Regions on key program areas
- Provide capacity to react to emerging trends brought about by rapid global change and technological advancements
- Better position TCCA both strategically and operationally to meet existing and future challenges





AREAS OF ACTION		
01	GOVERNANCE Need for improvement to the administration of TCCA Program	
02	LEADERSHIP/MANAGEMENT Provide strong focused change leadership	
03	OVERSIGHT Ensure national consistency and program delivered by well qualified and trained workforce	
04	REGULATORY PROGRAM MODERNIZATION Modernization and streamlining of the Canadian Aviation Regulations	
05	SUPPORTING OUR PEOPLE Undertake program improvements to better support our people in their day-to-day work	
06	ORGANIZATIONAL STRUCTURE Make refinements to the organizational structure of TCCA to increase organizational effectiveness and agility	
07	TECHNOLOGICAL IMPROVEMENT Obtain/develop needed technological tools to support our staff in their work.	



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Regulatory Program Modernization

The goal: A more Effective Regulatory Program

Today

- Siloed
- Technical lens
- Unfocussed
- Reactive
- Rigid



Areas of Action

- Review governance
- Improve management of regulatory files (e.g. TBS life cycle management, Lean review, enhanced project management)
- Update training requirements
- Regulatory Review Project
- QA Review of provision of guidance
- Strategic Risk Assessment Project
- Review and establish enhanced policy capacity
- Explore avenues for additional resources



Tomorrow

- Integrated
- Comprehensive lens
- Prioritized
- Proactive
- Agile

A process must be developed and put in place to cultivate positive change while reflecting the organizational changes advanced in past decade.



Regulatory Program Modernization

- Regulatory Process Governance
 - Review of the governance structures for the overall regulatory process – from initial identification of potential need, through to solution promulgation
 - Review management of regulatory files (Life Cycle, LEAN exercise, Enhanced project management)
- Regulatory Program Training
 - Definition of training requirements for personnel involved in regulatory development
- Policy Capacity
 - Review and establishment of policy capacity within TCCA



Other Key Transformation Improvements

- Service Integration across the CA Program
- Centralized Business Management in Ottawa
- National Flying Program
- Service Task Review and LEAN Process
- SPARA
- National Oversight Advisory Board and National Oversight Office
- Governance Reviews NCAMX & Sub-Committees, Learning, IT



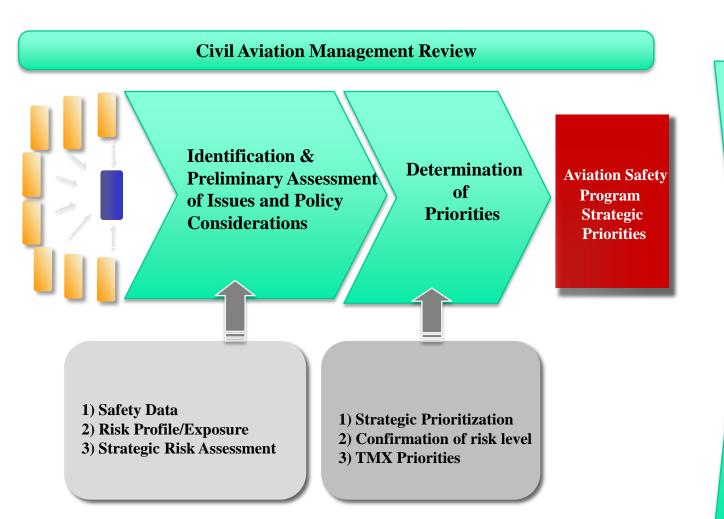
Prioritization of Aviation Safety Risks by Transport Canada

Michel Béland

Director, Policy and Regulatory Services



Aviation Safety Program - PRIORITIZATION PROCESS



C A R A C



Regulatory Program Prioritization

- Focus on mitigating system-level safety risks through regulatory and non-regulatory action:
 - 1. Approach and Landing: assessing potential regulatory changes, including approach ban requirements, enhancements to runway end safety areas, and increase education and awareness
 - 2. Unmanned Air Vehicles: implementing a more rigorous regulatory framework to strengthen safety, while providing the regulatory conditions to support economic growth in the sector
 - 3. Loss of Control In-Flight: supporting international efforts to reduce accidents by focusing primarily on enhancing pilot training
 - **4. Human Performance Factors:** addressing risks that can affect an individual's performance through regulatory initiatives, including "Flight Crew Fatigue Management" and "Crew Resource Management"



Update on TCCA Regulatory Priorities

Robert Sincennes

Director, Standards

CIVIL AVIATION REGULATORY PRIORITIES



CANADA GAZETTE

NEXT STEPS

CAR 306 – Water Airports (CGI)

*Seaplane Operations (CGII)

Minimum Take-off Performance (CGII)

*Airport Winter Maintenance (CGII)

NPA 1999 CGI May 21/16 CGI May 21/16 CGI May 28/16

COMPLETED

CGI July 2017 CGII April 2017 CGII May 2017 CGII April 2017

DRAFTING (DEPT OF JUSTICE)) Cockpit Voice Recorders (CVR)

Miscellaneous Amendment
Emergency Locator Transmitters (ELT)

*Flight Crew Fatigue Management (FCFM)

*Unmanned Air Vehicles (UAV)

NPA 2011 (RA 2013) NPA July 2015 NPA June 2015 NPA Sept. 2014

CGI April 2017 CG May 2017 CGI May 2017 CGI June 2017 CGI June 2017

IN QUEUE FOR DRAFTING

*Airside Access and Vehicle Control (AAVC)

*Contaminated runways (CAR 705)

NPA March 2006 NPA May 2006

NPA May 2015

CGI December 2017 CGI December 2017

IN CONSULTATION

*Runway End Safety Area (RESA)
Standard ELT – Maintenance Intervals
CAR 521 – Type Design

*Standard - Crew Resource Management (CRM)
Standard - TP 9155 - MMEL Policy and Procedures
Manual

NPA May 2016 PICA June 2015 NPA July 2015 NPA May 2016 NPA April 2016 CGI December 2017 NPA February 2017 CGI 2019 Stds February 2017 Stds March 2017

IN QUEUE

*Approach Ban

Internal Assessment

PICA February 2017

*Top Aviation System - Level Safety Risk



Open Forum

All



Closing Remarks

Aaron McCrorie

Director General, Aviation Safety Regulatory Framework Civil Aviation

Denis Guindon

Director General, Aviation Safety Oversight and Transformation Civil Aviation